#### STATEMENT OF BASIS

as required by LAC 33:IX.3109, for draft Louisiana Pollutant Discharge Elimination System Permit No. LA0020141; AI 33726; PER20080001 to discharge to waters of the State of Louisiana as per LAC 33:IX.2311.

The permitting authority for the Louisiana Pollutant Discharge Elimination System (LPDES) is:

Louisiana Department of Environmental Quality

Office of Environmental Services

P. O. Box 4313

Baton Rouge, Louisiana 70821-4313

I. THE APPLICANT IS:

Village of Epps

**Epps Wastewater Treatment Plant** 

P.O. Box 253 Epps, LA 71237

II. PREPARED BY:

Rachel Davis

**DATE PREPARED:** 

January 27, 2009

III. PERMIT ACTION:

reissue LPDES permit LA0020141, Al 33726; PER20080001

LPDES application received: November 25, 2008

EPA has not retained enforcement authority.

LPDES permit issued: November 1, 2002 LPDES permit expired: October 31, 2007

## IV. FACILITY INFORMATION:

- A. The application is for the discharge of treated sanitary wastewater from a publicly owned treatment works serving the Village of Epps and the West Carroll Detention Center.
- B. The permit application does not indicate the receipt of industrial wastewater.
- C. The facility is located 0.4 miles west of LA Hwy 17 and LA Hwy 134 in Epps, West Carroll Parish.
- D. The treatment facility consists of a two-celled oxidation pond and an artifical marsh with a rock filter and chlorine disinfection.

E. Outfall 001

Discharge Location:

Latitude 32° 36' 3" North

Longitude 91° 29' 8" West

Description:

treated sanitary wastewater

Design Capacity:

0.226 MGD

Type of Flow Measurement which the facility is currently using: Totalizing Meter

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### V. RECEIVING WATERS:

The discharge is into Bogzack Creek, thence into Bayou Macon, thence into the Tensas River in segment 081001 of the Ouachita River Basin. This segment is not listed on the 303(d) list of impaired waterbodies.

The designated uses and degree of support for Segment 081001 of the Ouachita River Basin are as indicated in the table below  $^{1/2}$ :

Degree of S	upport of Eacl	ı Use				
Primary Contact Recreation	Secondary Contact Recreation	Propagation of Fish & Wildlife	Outstanding Natural Resource Water	Drinking Water Supply	Shell fish Propagation	Agriculture
Not Supported	Full	Full	N/A	N/A	N/A	N/A

<sup>&</sup>lt;sup>1/</sup>The designated uses and degree of support for Segment 081001 of the Ouachita River Basin are as indicated in LAC 33:IX.1123.C.3, Table (3) and the 2006 Water Quality Management Plan, Water Quality Inventory Integrated Report, Appendix A, respectively.

# VI. <u>ENDANGERED SPECIES:</u>

The receiving waterbody, Subsegment 081001 of the Ouachita River Basin, is not listed in Section II.2 of the Implementation Strategy as requiring consultation with the U. S. Fish and Wildlife Service (FWS). This strategy was submitted with a letter dated November 24, 2008 from Rieck (FWS) to Nolan (LDEQ). Therefore, in accordance with the Memorandum of Understanding between the LDEQ and the FWS, no further informal (Section 7, Endangered Species Act) consultation is required. It was determined that the issuance of the LPDES permit is not likely to have an adverse effect on any endangered or candidate species or the critical habitat. The effluent limitations established in the permit ensure protection of aquatic life and maintenance of the receiving water as aquatic habitat.

# VII. <u>HISTORIC SITES:</u>

The discharge is from an existing facility location, which does not include an expansion beyond the existing perimeter. Therefore, there should be no potential effect to sites or properties on or eligible for listing on the National Register of Historic Places, and in accordance with the 'Memorandum of Understanding for the Protection of Historic Properties in Louisiana Regarding LPDES Permits' no consultation with the Louisiana State Historic Preservation Officer is required.

#### VIII. PUBLIC NOTICE:

Upon publication of the public notice, a public comment period shall begin on the date of publication and last for at least 30 days thereafter. During this period, any interested persons may submit written comments on the draft permit and may request a public hearing to clarify issues involved in the permit decision at this Office's address on the first page of the statement of basis. A request for a public hearing shall be in writing and shall state the nature of the issues proposed to be raised in the hearing.

Public notice published in:

Local newspaper of general circulation

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Office of Environmental Services Public Notice Mailing List

For additional information, contact:

Ms. Rachel Davis
Water Permits Division
Department of Environmental Quality
Office of Environmental Services
P. O. Box 4313
Baton Rouge, Louisiana 70821-4313

## IX. PROPOSED PERMIT LIMITS:

#### Final Effluent Limits:

Subsegment 081001 was previously listed as impaired for pathogen indicators, pesticides, and turbidity/suspended solids, for which the below TMDLs have been developed. The LDEQ reserves the right to impose more stringent discharge limitations and/or additional restrictions in the future to maintain the water quality integrity and the designated uses of the receiving water bodies based upon additional TMDLs and/or water quality studies. The LDEQ also reserves the right to modify or revoke and reissue this permit based upon any changes to established TMDLs for this discharge, or to accommodate for pollutant trading provisions in approved TMDL watersheds as necessary to achieve compliance with water quality standards.

The following TMDLs have been established for subsegment 081001:

## Bayou Macon TMDL for Fecal Coliform

As per the Bayou Macon Fecal Coliform TMDL, "...there will be no change in the permit requirements based upon a wasteload allocation resulting from this TMDL." Therefore, Fecal Coliform effluent limitations will be permitted according to current state policy.

# Total Maximum Daily Load (TMDL) for Selected Pesticides in the Ouachita River Basin

As per this TMDL, "there are no known point sources for carbofuran, DDT, methyl parathion, or toxaphene in Big Creek, Boeuf River, Joe's Bayou, Macon Bayou, or the Tensas River watersheds; therefore, the WLA will be set to zero." Therefore requirements for these pesticides shall not be placed into this general permit.

<u>Total Maximum Daily Load (TMDL) for TSS, Turbidity, and Siltation for 13 Subsegments in the Ouachita River Basin</u>

As per the TMDL for TSS, Turbidity, and Siltation for 13 Subsegments in the Ouachita River Basin, "Point sources do not represent a significant source of TSS as defined in this TMDL. Because an enforceable mechanism is in place to protect from discharges of organic suspended solids, no TMDL is required for these materials." Therefore, TSS limitations shall be placed into the general permit according to the current state policy.

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#### **OUTFALL 001**

Final limits shall become effective on the effective date of the permit and expire on the expiration date of the permit.

Effluent Characteristic	Monthly Avg. (lbs./day)	Monthly Avg.	Weekly Avg.	Basis
CBOD₅	18.8	10 mg/l	15 mg/l	Limits are set in accordance with the previous permit which was based on the 1980 Ouachita River Basin Plan for facilities of this treatment type and size.
TSS	28.3	15 mg/l	23 mg/l	Since there is no numeric water quality criterion for TSS, and in accordance with the current Water Quality Management Plan, the TSS effluent limitations shall be based on a case-by-case evaluation of the treatment technology being utilized at a facility. Therefore, a Technology Based Limit has been established through Best Professional Judgement for the type of treatment technology utilized at this facility.
Ammonia- Nitrogen	9.4	5 mg/l	10 mg/l	Limits are set in accordance with the previous permit which was based on the1980 Ouachita River Basin Plan for facilities of this treatment type and size.

\*Concentration limits are used in accordance with LAC 33:IX.2709.F.1.b which states that mass limitations are not necessary when applicable standards and limitations are expressed in other units of measurement. LAC 33:IX.709.B references LAC 33:IX.711 which express BOD<sub>5</sub> and TSS in terms of concentration.

#### Other Effluent Limitations:

#### 1) Fecal Coliform

The discharge from this facility is into a water body which has a designated use of Primary Contact Recreation. According to LAC 33:IX.1113.C.5., the fecal coliform standards for this water body are 200/100 ml and 400/100 ml. Therefore, the limits of 200/100 ml (Monthly Average) and 400/100 ml (Weekly Average) are proposed as Fecal Coliform limits in the permit. These limits are being proposed through Best Professional Judgement in order to ensure that the water body standards are not exceeded, and due to the fact that existing facilities have demonstrated an ability to comply with these limitations using present available technology.

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#### 2) pH

According to LAC 33:IX.3705.A.1., POTW's must treat to at least secondary levels. Therefore, in accordance with LAC 33:IX.5905.C., the pH shall not be less than 6.0 standard units nor greater than 9.0 standard units at any time.

#### 3) Solids and Foam

There shall be no discharge of floating solids or visible foam in other than trace amounts in accordance with LAC 33:IX.1113.B.7.

## X. PREVIOUS PERMITS:

LPDES Permit No. LA0020141:

Issued: November 1, 2002

Expired: October 31, 2007

Effluent Characteristic	Discharge Limitations		Monitoring Requirements	
	Monthly Avg.	Weekly Avg.	<u>Measurement</u>	Sample
			Frequency	Type
Flow	Report	Report	Continuous	Recorder
CBOD₅	10 mg/l	15 mg/l	2/month	Grab
TSS	15 mg/l	23 mg/l	2/month	Grab
Ammonia-Nitrogen	5 mg/l	10 mg/l	2/month	Grab
Fecal Coliform Colonies	200	400	2/month	Grab

The permit contains pollution prevention language.

# XI. ENFORCEMENT AND SURVEILLANCE ACTIONS:

#### A) Inspections

A review of the files indicates the following inspections were performed during the period beginning **January 2006** and ending **November 2008** for this facility.

Date: May 4, 2006

Inspector: Madelon Carter Findings and/or Violations:

- 1. The permit requirements on the DMR consistantly did not match the permit imitations
- 2. The sample measurements on the DMR are incosistant with sample analysis results
- 3. Concentration averages were incosistant with the sample analysis results
- 4. Noncomplince reports were incosistanly submitted
- 5. Three years of records were not present

## B) Compliance and/or Administrative Orders

A review of the files indicates that no compliance orders have been issued against the facility

## C) DMR Review

A review of the discharge monitoring reports indicated that no DMRs have been submitted since 2005.

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## XII. ADDITIONAL INFORMATION:

The Louisiana Department of Environmental Quality (LDEQ) reserves the right modify or revoke and reissue this permit based upon any changes to established TMDL's for this discharge, or to accommodate for pollutant trading provisions in approved TMDL watersheds as requested by the permittee and/or as necessary to achieve compliance with water quality standards. Therefore, prior to upgrading or expanding this facility, the permittee should contact the Department to determine the status of the work being done to establish future effluent limitations and additional permit conditions.

This permit may be modified, or alternatively, revoked and reissued, to comply with any applicable effluent standard or limitations issued or approved under sections 301(b)(2)(C) and (D); 304(b)(2); and 307(a)(2) of the Clean Water Act or more stringent discharge limitations and/or additional restrictions in the future to maintain the water quality integrity and the designated uses of the receiving water bodies based upon additional water quality studies and/or TMDL's, if the effluent standard, limitations, water quality studies or TMDL's so issued or approved:

- a) Contains different conditions or is otherwise more stringent than any effluent limitation in the permit; or
- b) Controls any pollutant not limited in the permit; or
- c) Requires reassessment due to change in 303(d) status of waterbody; or
- d) Incorporates the results of any total maximum daily load allocation, which may be approved for the receiving water body.

Please be aware that the Department has the authority to reduce monitoring frequencies when a permittee demonstrates two or more consecutive years of permit compliance. Monitoring frequencies established in LPDES permits are based on a number of factors, including but not limited to, the size of the discharge, the type of wastewater being discharged, the specific operations at the facility, past compliance history, similar facilities and best professional judgment of the reviewer. We encourage and invite each permittee to institute positive measures to ensure continued compliance with the LPDES permit, thereby qualifying for reduced monitoring frequencies upon permit reissuance. If the Department can be of any assistance in this area, please do not hesitate to contact us. As a reminder, the Department will also consider an increase in monitoring frequency upon permit reissuance when the permittee demonstrates continued non-compliance.

Final effluent loadings (i.e. lbs/day) have been established based upon the permit limit concentrations and the design capacity of 0.226 MGD.

Effluent loadings are calculated using the following example:

BOD: 8.34 lb/gal x 0.226 MGD x 10 mg/l = 18.8 lb/day

At present, the **Monitoring Requirements, Sample Types, and Frequency of Sampling** as shown in the permit are standard for facilities of flows between **0.1** and **0.5** MGD.

Effluent Characteristics	Monitoring Requirements		
	<u>Measurement</u>	Sample	
	Frequency	Type	
Flow	Continuous	Recorder	
CBOD₅	2/month	Grab	
Total Suspended Solids	2/month	Grab	
Ammonia-Nitrogen	2/month	Grab	
Fecal Coliform Bacteria	2/month	Grab	
рН	2/month	Grab	

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## Pretreatment Requirements

Due to the absence of pretreatment categorical standards for the indirect discharges listed above or the discharge is of sanitary wastewater only, it is recommended that LDEQ Option 1 Pretreatment Language be included in LPDES Permit LA0038521.

This language is established for municipalities that do not have either an approved or required Pretreatment program. This recommendation is in accordance with 40 CFR Part 403 regulations, the General Pretreatment Regulations for Existing and New Sources of Pollution contained in LAC Title 33, Part IX, Chapter 61 and the Best Professional Judgement (BPJ) of the reviewer.

## **Pollution Prevention Requirements**

The permittee shall institute or continue programs directed towards pollution prevention. The permittee shall institute or continue programs to improve the operating efficiency and extend the useful life of the facility. The permittee will complete an annual Environmental Audit Report <u>each year</u> for the life of this permit according to the schedule below. The permittee will accomplish this requirement by completing an Environmental Audit Form which has been attached to the permit. All other requirements of the Municipal Wastewater Pollution Prevention Program are contained in Part II of the permit.

The audit evaluation period is as follows:

Audit Period Begins	Audit Period Ends	Audit Report Completion Date
Effective Date of Permit	12 Months from Audit Period Beginning Date	3 Months from Audit Period Ending Date

## XIII. TENTATIVE DETERMINATION:

On the basis of preliminary staff review, the Department of Environmental Quality has made a tentative determination to reissue a permit for the discharge described in this Statement of Basis.

### XIV. REFERENCES:

Louisiana Water Quality Management Plan / Continuing Planning Process, Vol. 8, "Wasteload Allocations / Total Maximum Daily Loads and Effluent Limitations Policy," Louisiana Department of Environmental Quality, 2005.

Louisiana Water Quality Management Plan / Continuing Planning Process, Vol. 5, "Water Quality Inventory Section 305(b) Report," Louisiana Department of Environmental Quality, 1998.

<u>Louisiana Administrative Code, Title 33 - Environmental Quality, Part IX - Water Quality Regulations, Chapter 11 - "Louisiana Surface Water Quality Standards,"</u> Louisiana Department of Environmental Quality, 2004.

Louisiana Administrative Code, Title 33 - Environmental Quality, Part IX - Water Quality Regulations, Subpart 2 - "The LPDES Program," Louisiana Department of Environmental Quality, 2004.

<u>Low-Flow Characteristics of Louisiana Streams</u>, Water Resources Technical Report No. 22, United States Department of the Interior, Geological Survey, 1980.

Index to Surface Water Data in Louisiana, Water Resources Basic Records Report No. 17, United States Department of the Interior, Geological Survey, 1989.

<u>LPDES Permit Application to Discharge Wastewater</u>, Village of Epps, Epps Wastewater Treatment Plant, November 25, 2008.